

(Reorganization)

(C. & S. B.) Office Notes

10

SHANGHAI
C. & S. L. R.
No. S. B. D. 8/10
date 17-12-30.

OC. (C.B.)

The instructions attached are comprehensive & should improve matters & I should be glad if you will please give such instructions to the officers of these sections as well ensure that they realise their responsibilities in connection therewith. The officer concentrating on Communism should always be in touch with the foreign sections engaged on similar Enquiry work.

10/12/30
Laurs
Lt. (C.B.)

(Reorganization.)

Replicates

O.C. (S.B.)

SEARCHED	INDEXED
SERIALIZED	FILED
U.S. DEPT. OF JUSTICE	
JAN 12 1931	
FBI - NEW YORK	

The instructions attached are comprehensive and should improve matters, and I should be glad if you will please give such instructions to the officers i/c of these sections as will ensure that they realise their responsibilities in connection therewith. The officer concentrating on Communism should always be in touch with the foreign sections engaged on similar enquiry work.

(Sgd) C. Aiers
D.C. (CBB)

10/12/30/

Sp. Special Branch

Sir,

This memo. was
issued on 14.6.30

V.O.S.
[Signature]

Reg.

The other copy has
been attached to
the file regarding
the organization of the
Sp. Br. which I
handed to the S. (P. & S.)
to-day, December 9.
[Signature]

M E M O

DATED 14.6.30

from D.C.s (Divisions), and
 (Crime & Special Branches).

In all arrests or searches in connection with political offences made at the request of the Special Branch, the district detective, who co-operated in the action taken, will undertake the preparation of any Court case arising therefrom. It will be his duty to fill up Crime Diaries, etc., and to arrange to produce in Court when required all witnesses, documents, etc., in connection with the case. The senior officer present will be held responsible for all executive action taken prior to arrival at the police station.

The senior member of the Special Branch present at the arrest or search will explain the foregoing procedure to the district detective concerned and will give such advice and assistance as will enable the latter to deal with the case in an efficient manner.

Political cases must be prepared and presented to Court in the same way as Criminal cases, and copies of all diaries and Court decisions must be forwarded direct to the O.C. Special Branch without delay.

Although it will be the duty of the members of the Special Branch to render all possible assistance in the preparation of cases, members of the Branch will not attend Court except when necessary as witnesses in cases of exceptional difficulty or importance, or when executive action has been taken without the assistance of station detectives.

(Sd.) M. O. Springfield.

D. C. (Divisions)

(Sd.) R. C. Adams

D. C. (Crime & Special Branches)

Specimen Report

December 5, 1930.

Raids on Communistic Bases.

* See D. 1791/1. Acting on the authority of a Court Search Warrant, the Municipal Police raided at 3.15 p.m. December 4, 1930, a Chinese dwelling, No. 22a Tsai Foh Li (戴福里) off Dent Road, and seized some 1,400 copies of communistic book entitled "The Class Struggle", 400 copies of "The Correspondence of China", published in English, a large quantity of literature entitled "The World's Shop Assistants Movement", and some 50 copies of the Red Flag Daily News and also 3 book-binding machines. Two workmen found on the premises were taken into custody.

* See D. 1791/1. At 4.15 p.m. December 4 the Municipal Police raided a Chinese dwelling No. 100 Yui Ching Li (餘慶里), Tsipoo Road and seized some 2,000 printed sheets for a booklet entitled "Support the Soviet", lead type plates bearing on the same book, four paper plates containing communist slogans and circulars in connection with the Canton Uprising, a loose set of lead type ready for printing containing "a letter to juvenile workers in connexion with the commemoration of the anniversary of the Canton Uprising" and a quantity of communistic books and documents. Thirteen persons found on the premises were arrested. They will appear before the Shanghai Special District Court to-day, December 5.

**Extract from the Shanghai Municipal Police
Police Orders dated November 18, 1930**

No. C. 2167

Copies of all reports concerning the matters mentioned below will be forwarded to the Officer in charge of the Special Branch and should reach Headquarters at the same time as the Daily State.

- (1) Arrest of persons on political or quasi political charges.
- (2) Reports of Political demonstrations, strikes, agitation connected with labour and social unrest.
- (3) Irregular arrests by Chinese Authorities.
- (4) Disputes between Settlement and Chinese Authorities of any kind.
- (5) Other matters of interest to Special Branch.

The reports should be as full and complete as possible and be accompanied by literature, handbills or posters whenever these are available.

When there is insufficient time to comply with the above order and to avoid unnecessary delay the Officer in Charge of the Special Branch should be communicated with by telephone.

Detectives will seek and transmit information on the above mentioned matters at all times.

Special Branch,
July 16, 1930.

Special Branch Reorganization Circular No. 7.

Duties of Japanese Members of Special Branch

While attached to Special Branch No. 2, it will be the duty of C.D.I. Nakagawa to collect information of interest to the Special Branch and, in addition, to render to the Crime Branch any assistance for which he is called upon or which he is in a position to give. His duties in S.B. will be specifically as follows:-

1. To maintain contact with the managements of Japanese mills and collect any information which they are able to give on the subject of Red propaganda and labour agitation. In discharging this duty he should endeavour to obtain full information about :
 - (a) demands for higher wages or improvement in working conditions;
 - (b) complaints against foremen or others;
 - (c) strikes;
 - (d) efforts to influence workers by Red propaganda and formation of Red cells;
 - (e) opening of Red schools, etc.
2. To keep in touch with Japanese news agencies and other Japanese enterprises interested in happenings in the interior with a view to being in a position to obtain early details of any information they obtain of military or political movements in the interior which are of interest to the Settlement.
3. To maintain liaison with the Japanese Consulate, Japanese Landing Party, H.I.J.M.'s Navy and Japanese shipping companies so as to be in a position to convey to them quickly information on the subject of impending troubles in connection with which their assistance may be required, etc. and to collect any information of use to the Police which they are able to furnish.
4. To make inquiries when ordered to do so about Japanese individuals, Japanese enterprises, etc.
5. To watch and report on political movements among Japanese which are of interest to the Municipal Council or Police Force.
6. To watch and report on the movement and plans of Japanese Communists and persons of other nationalities of similar political beliefs who are associated with them.
7. To compile lists from time to time of Japanese Communists who either live in Shanghai or who visit this place from time to time.
8. To assist in the censoring of Japanese films intended for exhibition in Shanghai.

Information of the character mentioned in Nos. 1 and 2 should be immediately conveyed to Special Branch No. 1

(Supt. Robertson), intelligence received in discharging the duties outlined in Nos. 3,4,5,6 and 7 should be reported without delay to D.S.I. Duncan and the duties described in No. 8 will be carried out under the instructions of S. 3 (CD.I. Prince).

The duties of Detective Sergeant Kim of Special Branch No. 5 will until further orders be as follows :-

1. To obtain early information of plans of Koreans to hold meetings, organise demonstrations or to start activities aiming at the creation of disturbances or likely to lead to disturbances.
2. To peruse all Japanese newspapers and periodicals carefully and translate items objectionable in a moral or political sense or otherwise of special interest to the Municipal Council or Police.
3. To translate when so required documents in Japanese received by the Municipal Police or other documents of the S.M.C.
4. To obtain early information about new Japanese newspapers, periodicals, etc. which contain undesirable matter, especially articles hostile to the Municipal Council.
5. To trace Korean revolutionary literature in circulation in Shanghai and make translations of important parts of it.
6. To keep a list of all Japanese and Korean newspapers and periodicals published in Shanghai with particulars of the address, circulation, name of editor, policy, etc. of each publication.
7. To keep a list of all Japanese news agencies in Shanghai and other parts of China and be in a position to furnish information as to the owners, policy, etc. of these enterprises.
8. To make inquiries regarding activities of Korean revolutionists and persons of other nationalities associated with them.
9. To attend whenever required by the Crime Branch, Divisions Branch or Traffic Branch for the purpose of translating or interpreting from Korean into English and vice versa, and to assist the Crime Branch and Traffic Branch in a general way in making investigations into Korean cases.
10. To attend meetings convened by Koreans and report on the proceedings at these gatherings.
11. To submit a report daily on the efforts being made to secure information about the movements and doings of Korean undesirables.

Special Branch,

July 25, 1930.

Special Branch Reorganisation Circular No.6Duties of Special Branch No.4

The principal duty of the Special Branch No. 4 (S.4) is to obtain information of impending trouble among Indians in the Settlement and adjoining districts, and in the event of actual trouble, to keep in close touch with all persons concerned or likely to be concerned in it and collect timely information of movements likely to affect law and order.

It is the duty of S. 4 to collect information of undesirable movements among Indians, including activities aiming at the furtherance of Communist ideas and anti-British agitation and to check the dissemination of seditious literature by persons or organizations engaged in such movements.

At the present time (Summer of 1930) the undesirable movements among Indians are being guided and fostered by the Indian Youth League, Chapei, and the Indian Section of the Oppressed Peoples' Association, Nanking, and the maintenance of efficient surveillance over the activities of these bodies should accordingly receive earnest attention from S. 4.

Officer i/c Special Branch.

Confidential

July 1, 1930.

Special Branch Reorganization Circular No. 5

Duties of Special Branch No. 3

The duties of Special Branch No. 3 are:

1. To keep an up-to-date list of the names and addresses of the members of the Film Censorship Board.
2. To keep records suitably indexed of all films censored with particulars of whether they were approved or rejected and also to keep an account of all certificates issued.
3. To draft and keep on file all letters and other correspondence connected with the work of Film Censorship, the summoning of meetings of the Censorship Board, etc.
4. To send replies promptly to all applications in connection with the Censorship of films, mentioning in each case the place, time and date when the censoring will be done:
5. To arrange to have an officer of the Municipal Police and representative of the French Police present to view the pictures when they are being projected for the purpose of censorship.
6. To arrange to review in co-operation with the French Police pictures from which objectionable portions have been cut either on the advice of the Police or for other reasons.
7. Prepare permits regarding films passed for exhibition for signature by the Officer i/c Special Branch. These permits should contain details of the title, length and subject of the picture, the number of reels of which it is made up, the name of the producer, the date and place where it was screened for benefit of the censors and the signature of the representative of the Municipal Police by whom it was censored.
8. To report for the information of the Officer i/c Special Branch and Commissioner of Police particulars of all films rejected, and also to furnish details of political or moral features of special importance in pictures and occurrences of special importance from the point of view of Film Censorship.
9. To make a careful study of the subject of Film Censorship and criticisms of pictures shown locally with a view to ensuring that the members of the staff of S. 3 will be acquainted with all aspects of Film censorship likely to prove useful in the discharge of their duties.
10. To trace films of an indecent nature which are being exhibited either in licensed premises or other places for the benefit of private amusements.
11. To make a monthly report giving details of the number of films censored, the time occupied in this work and the officers by whom it was undertaken and to furnish in this report particulars of the number of films censored by each member of the staff of officers from other sections of the Special Branch or other branches of the Force who rendered help.

Officer i/c Special Branch

June 23, 1930.

Special Branch, S.3

Film Censorship

Sir,

The duties of the S.M.P. Film Censors under the Special Branch, S.3, are to attend the censoring of Cinema Films on receipt of applications for censoring from Film Exhibitors, or Distributors.

Applications for censoring of films are replied to, and date, time, and place, for censoring is fixed to the convenience of the censors and exhibitors.

The S.M.P., Censors act in co-operation with the French Police Censors, and notices of a proposed censoring are exchanged between the Officers in Charge of the two censorships who *either attend* *in person* or appoint delegates to meet and carry out the censoring.

At present films censoring is usually done in one of the theatres in the Settlement or Frenchtown where the censors view the film, taking note of the same, after which they render their decision as to its suitability, or otherwise, for public exhibition in Shanghai. In cases where revisions, or deletions, in films are found necessary it is the duty of the censors to bring the parts in question to the notice of the exhibitor and to see that the necessary alterations are made in the film before it is finally passed for exhibition.

Film Censorship Certificates:

Certificates, or Permits, for exhibition of films are issued on completion of censoring and are forwarded to the exhibitor. These certificates are made out in detail, showing the title of the picture, number of reels and length of the film, also the name of the producer, subject, and place and date of screening before the censors.

Records of Films

Index file records of all films censored and passed for exhibition, and of certificates issued, are kept by the censors, as also are records of films rejected having been found wholly unfit for exhibition in Shanghai.

Film censorship is attended by a considerable amount of clerical work in the form of correspondence with film exhibitors and/or distributors, in respect of films and film censorship and, from time to time, with members of the Film Censorship Advisory Board on the same subject. Reports are also made on matters appearing in films censored which may be of interest to the Officer i/c Special Branch, the Deputy Commissioner, C.&S. Branches and the Commissioner of Police.

Film Censors, in addition to their ordinary duties, are obliged to keep themselves posted in all matters in the form of adverse criticism effecting films shown abroad with a view to using their knowledge to safeguard the public by taking action in respect of such films should occasion arise. Therefore Film Censors must carefully peruse newspaper reports and books on the subject of films and film censorship. Also in respect of the above special attention is paid to pictures which are devoted to subtle adverse propaganda which may appear in the themes depicted.

C.D.I.

Officer i/c
Special Branch.

Special Branch,

July 7, 1930.

Please note that the designations of the various sections of the Crime Branch have been changed as follows and the use of the old designations should cease forthwith :

<u>Old Designations</u>	<u>New Designations</u>
Headquarters Detective Staff } Boarding House Section } Narcotic Section }	C. 1
Finger Print Bureau	C. 2
Arms Licensing Section	C. 3
Arms Identification Section	C. 4
Modus Operandi and Crime Records	C. 5
Studio	C. 6

Officer i/c Special Branch.

June 23, 1930.

Special Branch Reorganization Circular No. 4.

Duties of Special Branch No. 5.

It will be the duty of S. 5 to submit to the Officer i/c Special Branch translations (or in the case of literature in the English language cuttings) of all matters of the following character which appear in publications being sold or circulated in the Settlement :-

- (a) Items which are undesirable from the standpoint of politics or morals.
- (b) Items containing information likely to prove useful in connection with the discharge of duties of the other sections of the Special Branch.
- (c) Items bearing on the conduct of the members of the Police or other Municipal employees.
- (d) Items not covered in the above categories which would appear to be of interest to the Police or Municipal Council.
- (e) Advertisements which are indecent or which appear to have been inserted for improper motives.

In discharging this duty the staff of S. 5 must obtain and peruse all newspapers, periodicals and broadsheets published in Shanghai in English, Chinese, Japanese, German, French and Korean and conduct investigations with a view to ensuring that early information will be obtained about all novels, books, etc. which contain matters of the nature described under the headings a, b, c, d and e and which are being sold or circulated in the Settlement.

It will further be the duty of S. 5 (a) to assist in preparing cases against publishers, newspaper editors, stationers, etc. who are charged with offences arising out of the publication of matter which is objectionable from the standpoint of morals or politics, (b) to endeavour constantly to secure evidence justifying legal action against such offenders and (c) to initiate prosecutions when evidence is available.

It will in addition be the duty of S. 5 to keep up to date lists of all periodicals and newspapers published in Shanghai, with particulars of the address where published and printed, the name of the owner and editor, the policy of the paper, its

Memorandum.POLICE FORCE,
MUNICIPAL COUNCIL.

Shanghai.

20/4/1927.

To

A. B. (C. & D.),

Sir,

These suggestions
are submitted by us
for what they are worth.
They have not been seen
by the D.B. I. or C.B.I.

I am, Sir,
Your obedient servant,
J. H. Wiers

6.7.27

influence for good or evil, the character of the members of staff, etc.

It will also be the duty of S/5 to translate all letters and other documents sent to that Section from time to time by the D.G. (Cr. & Sp. Branches), O 1/c Special Branch, Officer in charge of S. I and P.A. (Cr. & Sp. Branches). All reports, translations, etc. with the exception of the routine translations from the press must, on completion, be sent to the O 1/c Special Branch who will arrange for their transmission to the Officer or section concerned.

To file and index all newspaper translations so that reference can be made at any time to the matter dealt with. Translations over a year old should be destroyed unless some special reasons exist for keeping them when, if possible, they should be attached to files.

The routine daily translations from the Chinese, Japanese and Russian press should in the first instance be sent to the Officer in charge S. I as at present.

It will be the duty of the officer in charge of S. 5 to forward a report at the beginning of each month to the Officer 1/c Special Branch giving a resume of the matters of special interest dealt with by the Chinese press during the preceding month and particulars of the various tasks, outside regular routine duty which were discharged during the same period.

The officer in charge of S. 5 should submit reports from time to time giving statistics of the amount and character of the literature and printed matter generally in circulation at Shanghai and produced here for sale or circulation elsewhere.

Officer 1/c Special Branch.

June 20, 1930.

Special Branch Reorganization Circular No. 3

Duties of Special Branch No. 2

The principal duty of Special Branch No. 2 is to obtain, as far as possible, information of impending trouble among foreigners, other than Indians, in the Settlement and adjoining districts and in the event of actual trouble, to keep in close touch with members of the public and collect timely information of movements likely to affect law and order.

The duties of S. 2 will include watching and reporting on all political, quasi-political and popular religious movements among the non-Chinese population of Shanghai - with the exception of Indians - and the watching and reporting on the activities of political associations and labour organisations formed by foreigners.

The officer in charge of S. 2 should consult frequently with the officer in charge of S. 1 in order to secure co-ordination of the work of both these sections. Although the specific responsibilities of S. 2 are confined to foreigners, the members of the staff of this section should seek and report to the officer in charge of the Section concerned or Officer i/c Special Branch information of interest regarding the Indians and Chinese in Shanghai, the undesirable movements amongst whom are frequently inspired or aided by foreigners. To ensure that the members of S. 2 will be able to render effective co-operation in this way they should keep in touch with happenings among Chinese and Indians by reading the monthly and other reports of general interest of S. 1 and S. 4.

Other duties of the Special Branch No. 2 will include:

1. To conduct specific investigations and inquiries with which the Section is entrusted.
2. To make investigations regarding the character of Russian applicants for firearms licenses and Russian applicants for employment as bodyguards and watchmen.

3. To keep a list of all persons of foreign nationality engaged in agitation in this part of the world with particulars of the description, antecedents and the special character of the activities on which each person is employed. Photographs of these political undesirables should be attached to this list when available.
4. To keep a list of all foreign political and labour organizations with particulars of the addresses where they are situated, the objects for which they have been established, etc.
5. To collect information about the arrival, departure, change of address, etc. of emissaries of the III International, Bolshevik agents and other political undesirables.
6. To render all possible assistance in cases involving the prosecution of foreigners or search of foreign premises in connection with offences of a political nature and to initiate action in cases of this character when evidence is available.
7. To make inquiries from time to time on behalf of Consulates re foreign applicants for passports and passport visas, etc.

The foreign undesirables over whom S. 2 should maintain surveillance will include all Europeans and Americans, and natives of Japan, Formosa, Chosen (Korea), the Philippines and Indonesia.

Officer i/c Special Branch.

June 13, 1930.

Special Branch Reorganization Circular No. 3.

The principal duty of Special Branch No. 1 is to obtain, as far as possible, information of impending trouble among Chinese in the Settlement and adjoining districts, and, in the event of actual trouble, to keep in close touch with members of the public and collect timely information of movements likely to affect law and order.

The duties of S.I. will include watching and reporting on all political, quasi-political and popular religious movements among the Chinese population in Shanghai. In watching and reporting on the activities of political associations and labour organizations formed by Chinese, this section should co-ordinate these inquiries by daily consultation with the officer investigating Russian activities. S. I. should be in a position to supply statistics and information concerning Military, Naval, Political and Labour matters quickly, and for this purpose daily compilation and corrections should be made.

The following classification of the statistics to be kept and information furnished under the different headings should enable the Officer in charge of S. I. and his subordinates to understand what exactly is expected from them.

Military

Detailed information on the distribution, strength, armaments, etc. of the Chinese military forces in the Shanghai district, the progress of war activities in neighbouring provinces likely to affect local military situation, particularly in regard to possible effect on the peace and good order of the Settlement and outlying roads.

Naval

Detailed information re numbers, armament and movements of Chinese naval ships at Shanghai and their activities and bearing on the local political situation.

Political.

1. Lists of names and addresses of the principal Chinese political associations in Shanghai, the strength of their membership and the character of their activities.

2. Addresses in Shanghai, and in the Settlement in particular, which are used permanently or from time to time by important Chinese politicians with particulars of the names and sympathies of these politicians.

3. Agitations or actions aiming at undermining authority of the Chinese Government, Municipal Council, or tending to prejudice the position of foreigners generally or the people of any particular nation or group.

4. Political happenings in Chinese territory of special interest from a police or municipal point of view.

5. Movements of Chinese political notables.

6. List of schools and the political tendencies of their pupils and principals.

7. Lists of Chinese, other than Communists, engaged on subversive agitation.

Labour.

1. Lists of industrial concerns, particularly in the Settlement and outlying roads, with number of hands employed in each.

2. Lists of labour organizations in the Settlement, Frenchtown and Chinese territory with particulars of their addresses, principal officers, political leanings and communistic tendencies.

3. List of important labour agitators.

4. List of Chinese active communists with their biographies and when obtainable, photographs.

5. List of labour disputes, their extent and causes.

6. Cases of sabotage by strikers.

7. Statistics re price of rice and where possible, other foodstuffs and record of the sources from which Shanghai obtains various kinds of foodstuffs, also conditions of the districts concerned likely to affect the supply, and the means of transport by which it is brought to Shanghai.

8. Statistics of people prosecuted for anti-Government activities, propagating communism, strikes by means of intimidation, political strikes, etc.

Whilst it is impossible to lay down methods of obtaining the information with which this office should be au fait, it is essential that co-ordination of information received from various sources should be the daily work of one of the Senior Officers, who should never hesitate to voice his opinions and deductions and make suggestions to the Officer in Charge.

This section will be responsible for Headquarters enquiries concerning Chinese persons and organizations other than those of a criminal nature. Summonses and warrants received will be dealt with by the O.C. Branch who will direct service by the staff or station detectives at his discretion. Charge sheets will be made out from the station concerned.

Close co-operation with stations is necessary, and definite instructions will be issued later as to the form this co-operation should take. In the meantime the present procedure will be followed, all raids or other executive action by the Special Branch being reported to the Officer in Charge of the police district concerned either previous to action being taken or immediately afterwards, as expediency demands.

Drug and narcotic enquiries should continue to receive the attention of this section until the narcotics section is in a position to take over the work efficiently.

Officer to Special Branch.

**Special Branch, S.M.P.
Special Branch Reorganisation No. I**

June 10, 1930.

The present nomenclature of the Section of the Special Branch will be changed forthwith as follows:-

Old Name	New Name	Abbreviation of New Name	Officer - in-Charge
Intelligence Sec. Chinese Section Liaison Section	Special Branch No. 1	S.I	Superintendent Robertson
Foreign Section	Special Branch No. 2	S.2	D.S.I. Duncan
Chinese Section (Film Censorship)	Special Branch No. 3	S.3	C.D.I. Prince
Translation Sec.	Special Branch No. 3	S.3	
Indian Section	Special Branch No. 4	S.4	D.S.I. Ross

In future all reports made by members of the Special Branch will be signed in the column "Forwarded by" by the senior officer of the Section concerned, will be addressed to D.C. (Crime and Special Branches) and will be sent to the Crime and Special Branches Registry which, after attaching pertinent files, will forward the reports to the O.C. (Special Branch). This procedure will not apply in the case of the newspaper translations or the Daily Report. Newspaper translations, which hitherto have been sent to the Intelligence Section, will be sent to Special Branch No. 1 at 9.45 a.m. daily, and these reports together with the Daily Report will be taken by the Superintendent in charge of S.I to the O. i/c Special Branch not later than 10.15 a.m. daily. The use of the old nomenclature for sections should cease forthwith.

(Sd.) T.P. Girvan

Officer i/c Special Branch

Copy for file

Special Branch,

January 3, 1931.

No. S. B. D. 16-2-31

Please prepare a short report on the work of Special Branch No. during 1930. The report should comment briefly on the following features of the work :-

1. The character of the duties undertaken.
2. How the work is distributed among the staff.
3. Difficulties encountered and suggestions for overcoming these difficulties.
4. Suggestions for increasing efficiency.
5. Any further comment you wish to make.

O. 1/4 Special Branch.

*Abve instructions have been sent
to S1, S2, S3, S4, and
S5.*

WJ
3:1:24